# **Legislative Council Panel on Development**

# Initiatives of Development Bureau in the 2009-10 Policy Address and Policy Agenda

#### INTRODUCTION

The Chief Executive (CE) delivered the 2009-10 Policy Address on 14 October 2009 entitled "Breaking New Ground Together". This is supported by the Policy Agenda Booklet which lists the HKSAR Government's new and ongoing initiatives. This paper elaborates on those initiatives under the Development Bureau (DEVB).

#### POLICY ADDRESS AND POLICY AGENDA INITIATIVES

2. The work of DEVB will mainly contribute to the two themes of "Developing the Infrastructure for Economic Growth" and "Quality City and Quality Life". We will also strive to enhance public governance and improve services to the public. An extract of all new and ongoing initiatives under DEVB as contained in the 2009-10 Policy Agenda Booklet is at **Annex 1**. Major items are highlighted in the paragraphs below.

# (A) Initiatives under "Developing the Infrastructure for Economic Growth"

# (I) <u>Industrial Buildings</u>

3. As a result of Hong Kong's economic restructuring, a considerable portion of our industrial premises have been left vacant or under-utilised. Meanwhile, there are widespread non-compliant uses in industrial buildings (i.e. uses not complying with the planning intention or the land lease conditions, or both), which often result in mixed industrial and commercial uses in the same building. This is a cause for

concerns because industrial activities tend to carry higher fire safety risks and is thus non-compatible with commercial activities that would attract a large number of customers.

- 4. In his 2009-10 Policy Address, the CE has announced a package of measures to accelerate the transformation of the existing stock of industrial buildings to provide suitable land and premises to meet Hong Kong's changing economic and social needs, including those of the six economic areas. To encourage redevelopment and wholesale conversion of existing industrial buildings, the Government will
  - (a) lower the threshold from 90% to 80% for owners of industrial buildings situated in non-industrial zones and aged 30 years or above to apply to the Lands Tribunal for compulsory sale for redevelopment;
  - (b) allow tailor-made lease modifications so that the land premium payable for redevelopment of industrial buildings situated in non-industrial zones will be assessed according to the optimal use and proposed intensity of the redevelopment (i.e. "pay for what you build");
  - (c) allow owners seeking redevelopment through lease modification to opt for payment of land premium by instalments over five years at a fixed interest rate; and
  - (d) allow owners who choose to convert rather than redevelop an industrial building to apply to change the use of the building at a nil waiver fee for the lifetime of the buildings or until expiry of the current leases, provided the conversion applies to the entire building (i.e. wholesale conversion) and the building meets the age criterion and has obtained planning permissions.

Details of these measures and their implementation are set out in a separate Legislative Council (LegCo) Brief.

# (II) <u>Land Supply</u>

- 5. It is the Government's policy to facilitate Hong Kong's progressive development through providing a steady and sufficient supply of land to meet the needs of various sectors in the community. We have seen a stable and robust property market since the financial tsunami last year, but the recent high value transactions and relatively low supply of new flats have given rise to public concerns. As announced by the CE, we will closely monitor the situation and finetune the land supply arrangements if needed.
- 6. Apart from the revitalisation of industrial buildings which will provide the needed space to support the development of the six economic areas identified by the Task Force on Economic Challenges, we will continue to identify sites for the purpose. For instance, in support of the policy to facilitate medical services development in Hong Kong, we have earmarked four sites for private hospital developments. In the education area, we have identified two sites suitable for development of tertiary institutions.
- 7. For a built-up city like Hong Kong, use of underground space could help to provide the much needed land for development in the urban area. Caverns could be a cost effective form of land to be made available for development, particularly for development of environment, safety and security sensitive facilities. We are launching strategic planning and technical studies to facilitate planned development of underground space with the objective of promoting the enhanced use of rock caverns in our pursuit of sustainable and diversified development. We hope to be able to provide creative and sustainable solutions to ease the pressure of land shortage in Hong Kong and to meet the needs of specific facilities, particularly in the urban area.

# (III) Government Expenditure on Infrastructure Projects

8. The spending performance of the Capital Works Programme (CWP) in 2009-10 is satisfactory, meeting in full the original estimate of about \$39.3 billion. This is a notable improvement from the actual expenditure of \$23.4 billion in 2008-09.

- 9. We are making headway with various major infrastructure projects under our portfolio. For the Kai Tak Development, construction of infrastructure works to serve the first package of developments, which include the first berth of the proposed cruise terminal, runway park, government offices and public housing developments, commenced in July 2009. The Administration will seek funding approval for the site formation works and the construction of the cruise terminal building for approval in the 2009-10 LegCo session.
- 10. On the Lok Ma Chau Loop (the Loop), the Hong Kong and Shenzhen Governments have initially considered that higher education could be the leading use in the Loop, complementing hi-tech research and development facilities as well as cultural and creative industries. A joint comprehensive study is now underway to explore the feasibility of developing the Loop on the basis of mutual benefits.
- 11. On New Development Areas (NDA), we have commenced the Planning and Engineering Study (P&E Study) for the North East New Territories (NENT) NDA (Kwu Tung North, Fanling North and Ping Che/Ta Kwu Ling). The preliminary Outline Development Plans will be available in the fourth quarter of 2009 for the Stage 2 Public Engagement. The commencement of P&E Study for the Hung Shui Kiu (HSK) NDA is under review to take account of further investigation on the possible spur line connecting the Hong Kong-Shenzhen West Express Line with HSK.
- We have also made good progress on other major projects which will help improve our living environment, including the three drainage tunnel projects at Hong Kong Island, Tsuen Wan and Lai Chi Kok; and the improvement works under Stages 1, 2 and 3 of Replacement and Rehabilitation (R&R) of Watermains Programme. We are also expediting the proposed R&R works on watermains crossing major roads such as the Red Routes to prevent the recurrence of the August 2009 Gloucester Road incident.

#### (IV) Job Creation

13. Apart from pressing ahead with major capital works projects, we are making extra efforts in minor works in order to create more jobs for the construction sector.

#### Minor Works

14. Minor works funded under block allocations are also progressing satisfactorily. In particular, as a result of the relatively good weather in 2009, landslip preventive and remedial works are well ahead of schedule. The Civil Engineering and Development Department plans to implement more landslip preventive works in 2009-10 and will seek an additional allocation of \$100 million for Head 705 Subhead 5001BX Landslip Preventive Measures (block allocation) in 2009-10. We will consult the Panel before seeking funding approval from the Public Works Subcommittee and the Finance Committee. Such additional works will not only further improve slope safety, but also create more jobs for the construction sector.

# Operation Building Bright

- 15. With the dual objective to alleviate the unemployment situation in the building repair and maintenance industry and to improve building safety, the Government launched the "Operation Building Bright" (OBB) on 7 May 2009 in collaboration with the Hong Kong Housing Society (HKHS) and Urban Renewal Authority (URA).
- 16. In response to the overwhelming response from building-owners to the OBB, the Finance Committee approved an additional allocation of \$1 billion on 3 July 2009 for the OBB. The budget of the scheme thus totals \$2 billion (i.e. Government contributing \$1.7 billion and the HKHS and URA \$150 million each). We estimate that the OBB will assist about 2 000 target buildings and create 20 000 jobs for the construction and repair workers as well as the related professionals and technicians.

17. Up to 30 September 2009, HKHS and URA had issued a total of 442 approvals-in-principle to eligible Category 1 target buildings (i.e. those with owners' corporations established). Some of the owners' corporations have started the relevant works in the third quarter of 2009. We have so far also selected 460 buildings as Category 2 target buildings (i.e. buildings having difficulties in organising repair works). In the event that the owners are unable to coordinate the repair, the Buildings Department (BD) will carry out the relevant works for such buildings. Up to 30 September 2009, BD had started repair works for 69 Category 2 target buildings and created about 1 060 jobs for building professionals, technicians and workers.

# (V) <u>Manpower Supply in the Construction Industry</u>

- 18. With the rapidly rising Capital Works Programme expenditure, we need to assure the required delivery capacity. This includes ensuring adequate supply of professional and supervisor staff as well as construction worker supply in the construction industry.
- 19. On the professional side, we have commissioned a study which revealed that there should not be a major problem in the supply of manpower in most construction related professional disciplines to meet the demand in the coming few years. Notwithstanding, we have expanded the quota of the DEVB's Graduate Training Scheme and increased the attractiveness of the Scheme to train up more young professionals. We are also pleased to see that the private sector has also taken similar measures to attract new entrants.
- 20. On the labour/supervisor side, the Construction Industry Council (CIC) has commissioned a similar study to assess and forecast the supply and demand of construction workers and supervisors/technicians in the coming years. Although the study has not yet been finalised, the CIC has implemented a number of measures to enhance training of construction workers to address the potential problems of skill mismatch, ageing and the reluctance of the younger generation to join the construction industry. Amongst others, the CIC has launched the Construction Industry Youth Training Scheme to attract new entrants of the young aged group. It has also rolled out training courses in

collaboration with contractors for specific trades such as tunnel boring machine operation and shotfiring. Further, the CIC has expanded its training capacity with the opening of the new training centre at Tin Shui Wai Area 112 in September 2009.

21. Meanwhile, we will continue to work in collaboration with the CIC and industry stakeholders to monitor the manpower demand and supply situation.

# (B) Initiatives under "Quality City and Quality Life"

#### (I) Harbourfront Enhancement

We will continue to strengthen our work on harbourfront 22. planning and implement harbourfront enhancement initiatives for public enjoyment. Harbourfront enhancement projects completed/to completed in 2009 include the beautification works at Tai Wan Shan Park (Promenade), a waterfront park at Sheung Wan Gala Point and a 200-metre long waterfront promenade along the Kwun Tong Public Cargo Working Area. We will continue to identify and roll out new initiatives to enhance the harbourfront, such as the initial development of the Hung Hom Waterfront Promenade which will commence construction in early 2010 for completion in end 2010. We will continue to ensure that our planning, land use and urban design are in line with our stated mission to protect the Victoria Harbour and engage the public early from planning, design to development.

# (II) <u>Conserving Central</u>

23. The history of Central witnessed the transformation of Hong Kong from a fishing village into Asia's World City. Today, Central is our administrative centre and home to many local, Mainland and international financial and business corporations. The CE has announced, in his 2009-10 Policy Address, innovative projects aiming at conserving Central for our future generations and taking this distinct area in Hong Kong to new heights. These projects follow CE's concept of Progressive Development. They build on Government's commitment on

harbourfront enhancement and heritage conservation, and champion for more greening and connectivity. They will preserve many of our social, historical and architectural features in Central while adding new life and vibrancy to the area.

24. A total of eight specific projects as listed below are included in the Conserving Central initiative. An illustrative pamphlet is at **Annex 2**.

# (a) New Central Harbourfront Sites 1 and 2

We will significantly reduce the development intensity of Sites ("Comprehensive Development Area" "Commercial" sites adjourning Central Piers 4 to 6 and International Finance Centre II) to improve viewing of our magnificent harbour, and redistributing the gross floor area to Site 5 (the Government, Institution or Community site north of CITIC Tower) as recommended by the Harbour-front Enhancement Committee. The revised design concept will feature a large landscaped deck connecting the Central Business District to the new harbourfront. commercial land sale for office/hotel uses, we will develop Sites 1 and 2 into a distinctive civic node and mixed use precinct featuring low-rise structures for exhibition, retail, entertainment, civic and community uses under public-private partnership for public enjoyment.

# (b) Central Market

We will invite the URA to rehabilitate the Central Market and turn it into a "Central Oasis" to provide the much needed open space and greenery in busy Central for the enjoyment of all who work and live in the area as well as other members of the community. The new landmark will provide four levels of information-cum-leisure space with mega bookstores, eateries, sitting out areas, cyber information points, an arts event atrium and a roof garden providing some 1 000 square metres of public open space.

# (c) Original Site of Central School (Also Former Police Married Quarters Site on Hollywood Road)

We will invite proposals from interested organisations or enterprises to convert and revitalise the site into a hub of creative industries with facilities such as exhibition galleries, art and design studios, office or shop space for various creative industry-related operations, education and training centre for creative industries, lodging for visiting artists, etc. The site will also include an exhibition centre of Central School and a display of the historical relics.

# (d) Central Police Station Compound

Noting the views expressed by the public in the six-month public engagement exercise in 2007/2008, HKJC is actively working with its consultants on a revised design with a view to reducing the height and the bulk of the proposed new structure.

# (e) Central Government Offices Complex

We have recently completed a heritage study on the Central Government Offices buildings. A copy of the Executive Summary, Conclusions and Recommendations of the Study is posted on the website of the Antiquities and Monuments Office (AMO) (www.amo.gov.hk). In the light of the recommendation of the Study that the Main Wing and the East Wing be preserved for appropriate adaptive re-use in a manner that is compatible with its original design and shows respect for its previous function as the seat of Government, the Administration has decided to allocate these two buildings to the Department of Justice for reprovisioning its current office in the Queensway Government Offices. The West Wing, which is of low historical and architectural significance, will be demolished to make way for commercial development. We shall develop part of its present footprint as a garden for

preservation of the existing greenery. Appropriate height restriction and public access requirements will be imposed for any future development.

# (f) Murray Building

Given its prime location in proximity to Peak Tram and Hong Kong Park and a great demand for high-end hotels in central locations, MB has high potential for conversion into a hotel. Such conversion is also an environmentally preferred option. We intend to dispose of MB through open tender, with the inclusion of conservation requirements in the tender conditions.

# (g) Former French Mission Building

The Former French Mission Building (FFMB), which currently houses the Court of Final Appeal, will become vacant when the Court of Final Appeal moves to the Old Supreme Court Building after the Legislative Council is relocated to the Central Government Complex at Tamar by end 2011. We welcome ideas on the most suitable adaptive re-use of the FFMB, which is a declared monument, and intend to adopt an open process in taking forward the project.

# (h) Hong Kong Sheng Kung Hui Compound

The Hong Kong Sheng Kung Hui (HKSKH) proposes to redevelop their Compound in Lower Albert Road, Central to provide additional community services of a non-profit making nature. HKSKH will preserve all the four existing historic buildings, namely Bishop's House, St. Paul's Church, Former Church Guest House and Old Kei Yan Primary School, within the Compound.

#### (III) Greening, Landscape and Tree Management

- 25. As recommended in the "Report of the Task Force on Tree Management – People, Trees, Harmony" (the Report) published on 29 June 2009, DEVB will take up the overall policy responsibility for greening, landscape and tree management. We plan to establish a Greening, Landscape and Tree Management (GLTM) Section in the Works Branch of DEVB, underpinned by a Greening and Landscape Office and a Tree Management Office, to facilitate the adoption of a holistic approach in the policy and implementation aspects of greening, landscape and tree management, to ensure more effective co-ordination across departments and to enhance professional and technical expertise in the management of trees. Under the steer of the proposed GLTM Section, departments concerned will improve tree risk assessment arrangements, step up training, and promote community involvement and public education.
- 26. We briefed the Development Panel at its meeting on 28 July 2009 on the recommendations in the Report and consulted Members on the establishment proposals for the setting up of the proposed GLTM Section. We plan to seek the approval of the Establishment Sub-committee and the Finance Committee shortly.

# (IV) <u>Heritage Conservation</u>

- 27. In the past year, we have made good progress on heritage conservation. In the Government domain
  - (a) we have selected six applicants for the revitalisation of six government-owned historic buildings under Batch I of the Revitalising Historic Buildings Through Partnership Scheme (the Revitalisation Scheme). With the funding approval of the Finance Committee in July 2009, site works for the restoration of the Old Tai O Police Station as a heritage hotel will soon commence for completion by mid-2011. We will seek funding approval for the restoration of Fong Yuen Study Hall, Lai Chi Kok Hospital, Lui Seng Chun and Mei Ho House between October 2009 and June 2010. For North

Kowloon Magistracy, which does not require funding support from Government, the restoration works are scheduled to commence in November 2009 for completion by August 2010;

- (b) we launched Batch II of the Revitalisation Scheme in August 2009. Applications for the five buildings (i.e. Old Tai Po Police Station, Blue House Cluster, Former Fanling Magistracy, Old House at Wong Uk Village and Stone Houses) will close in end December 2009;
- (c) since the announcement of the preliminary grading of 1 444 historic buildings proposed by AMO on 19 March 2009, about 560 responses (including verbal and written comments) have been received from the public and owners. AAB is now examining the preliminary grading as well as the feedback received with a view to confirming the final gradings of the first batch of historic buildings before the end of 2009. It will, where necessary, consult the Expert Panel again in the process; and
- (d) in September 2009, we declared 41 pre-war waterworks structures located within six reservoirs (including Pok Fu Lam Reservoir, Wong Nai Chung Reservoir, Kowloon Reservoir, Aberdeen Reservoir, Shing Mun (Jubilee) Reservoir and Tai Tam Group of Reservoirs) as monuments under the Antiquities and Monuments Ordinance for permanent protection. To promote public enjoyment, the Water Supplies Department has at the same time created a waterworks heritage trail at Tai Tam.

# 28. In the private domain –

(a) following the launching of the Financial Assistance for Maintenance Scheme in August 2008, we have approved five applications and are now processing another six applications; and

- (b) applying the policy on economic incentives to facilitate conservation of privately-owned historic buildings, the Chief Executive in Council approved in September 2009 the partial uplifting of the Pokfulam Moratorium as an economic incentive to facilitate the development of Jessville, a Grade 3 historic building. Under the "preservation-cumdevelopment" approach, Jessville will be revitalised as a club house for the residents of the development and arrangements will be in place for public visits.
- 29. The Commissioner for Heritage's Office has launched a number of public engagement and publicity activities targeting at youths and students in 2009. We shall continue with these efforts. The theme activities in 2010 will be on community outreach, targeting at connecting built heritage at the district-based level.

# (V) Minor Works Delivery System

30. In view of the recent public concerns over the maintenance and repair works in Government buildings and facilities as many services to the public are provided from these premises, we have formed an inter-departmental Task Force to review the current minor works delivery system of works departments. The Task Force will look into the current system in respect of the mode of service delivery, project prioritisation and management, progress monitoring, quality control and enhancement of communications with clients and the public. Proposals will be formulated in due course to enhance the current delivery system for better efficiency and effectiveness.

# (VI) Lift Safety

31. The recent lift accidents have aroused much public concern over the need to enhance lift safety in Hong Kong. In this regard, we have implemented a multi-pronged package of improvement measures including the enhancement of Code of Practice for Lift Works, the improvement to lift maintenance service procurement, stepping up of inspections, enhancement of publicity and announcement of serious lift incidents since November last year. We will closely monitor the

progress in the implementation of these various measures for improvement.

32. Separately, we have formed two Task Forces comprising representatives from the lift contractor associations and the workers' union to review the need to strengthen the statutory framework and drawn up a proposal to amend the Lifts and Escalators (Safety) Ordinance (Cap. 327). This includes the introduction of a registration system for lift and escalator workers, upgrading of the qualification requirement for lift and escalator engineers, review of penalty level and sanctions under the Ordinance, streamlining the procedure of disciplinary proceedings, issuance of notices for non-compliances and review of the format and display of safety label and certificates of periodic examination. We will carry out public consultation for three months starting in November 2009 with a view to early amendment of the Ordinance to enhance lift safety in Hong Kong.

# (VII) Voluntary "Water Efficiency Labelling Scheme"

- 33. Fresh water is a scarce resource. From a sustainability perspective, water conservation is one of the fundamental elements to ensure a reliable and sufficient water supply to the people in Hong Kong. Against this backdrop, we launched a Total Water Management Strategy in 2008 with an aim to manage the demand and supply in an integrated, multi-sectoral and sustainable manner.
- 34. In regard to water demand management, we have stepped up public education on water conservation. Amongst others, we will implement a voluntary "Water Efficiency Labelling Scheme" (WELS) to promote awareness of the public in respect of the level of water consumption and efficiency of water-using fixtures and appliances. This will facilitate proper choice of water-efficient products by the public to promote water conservation. The WELS will be implemented in phases for different water-using fixtures and appliances. The first phase has been implemented since this year for bathing showers while the next phase will cover taps and washing machines for implementation in 2010.

#### **CONCLUSION**

35. We welcome Members' feedback and pledge to work closely with LegCo in taking forward DEVB's policy initiatives. In the next three months, we aim to further discuss with the Development Panel and the Subcommittee on Harbourfront Planning under the Panel the following items –

Enhancing lift safety in Hong Kong and proposal to amend the Lifts and Escalators (Safety) Ordinance (Cap 327)

Optimising the use of industrial buildings to meet Hong Kong's changing economic and social needs

Enhancing the delivery of Kai Tak Development and proposed creation of a D2 post

Study on Land Use Planning for the Closed Area

North East New Territories New Development Areas Planning and Engineering Study

Urban Design Study on the New Central Harbourfront

Public Open Space in private developments

Development Bureau 15 October 2009

# List of DEVB's Initiatives in the 2009-10 Policy Agenda Booklet

A list of DEVB's initiatives in the 2009-10 Policy Agenda Booklet is appended below. We have 6 new initiatives and 42 on-going initiatives mainly under the two themes of "Developing the Infrastructure for Economic Growth" and "Quality City And Quality Life".

# **Developing the Infrastructure for Economic Growth**

#### **New Initiatives**

#### We will:

- Introduce policy measures to expedite the wholesale conversion or redevelopment of private industrial buildings, especially those situated in non-industrial areas, to provide premises and land to meet Hong Kong's changing economic and social needs.
- Launch strategic planning and technical studies to facilitate planned development of underground space aiming at promoting the enhanced use of rock caverns as part of Hong Kong's pursuit of sustainable development.

# **On-going Initiatives:**

#### We are:

- Enhancing our capability to resolve cross-bureaux and cross-departmental issues relating to major infrastructure, to conduct high level public engagement, and to address strategic issues which might impede progress in the major infrastructure projects.
- Reviewing the strategy on manpower resources in individual sectors of the construction industry to meet the demand for the implementation of the upcoming infrastructure projects.
- Continuing with the detailed engineering study including design for the Liantang/Heung Yuen Wai Boundary Control Point and passenger building as well as the access road network.
- Carrying out the North East New Territories New Development Area Planning and Engineering Study (NENT NDA Study) comprising Kwu Tung North,

Fanling North and Ping Che/Ta Kwu Ling NDAs with a view to providing housing land and meeting other land use requirements in the future, and preparing for the commencement of the Hung Shui Kiu NDA study. We aim to complete the NENT NDA Study by 2011.

- Co-operating closely with the Shenzhen Municipal Government through the "Hong Kong-Shenzhen Joint Task Force on Boundary District Development" in jointly undertaking studies to explore the feasibility of developing the Lok Ma Chau Loop, with higher education as the leading land use, complemented with hi-tech R&D development as well as cultural and creative industries. The Task Force will continue to steer further research and planning work on other cross-boundary development issues like border crossings and the development of the boundary areas.
- Undertaking the necessary legislative and administrative measures with a view to reducing the coverage of the Frontier Closed Area and preparing development plans for the land to be released from the Area.
- Pressing ahead with the implementation of mega projects essential to Hong Kong's economic development, such as the Kai Tak Development through close supervision at a high level.
- Continuing to work closely with the Construction Industry Council (CIC) to pursue initiatives for improving the standards of the construction industry, in particular on promoting construction site safety.
- Continuing with the comprehensive review of the manpower situation in the construction industry in collaboration with CIC.
- Working closely with the Construction Workers Registration Authority to facilitate registration of construction workers and implementation of prohibition in phases.
- Strengthening collaboration with the Mainland authorities to assist the local construction industry in exploring business prospects and pursuing mutual recognition of professional qualifications under CEPA, and with Mainland cities in the secondment of graduate trainees to encourage exchange of talent and enhance co-operation.
- Taking into account views of key stakeholders to refine proposed amendments to the Land Titles Ordinance with an aim to putting forward the changes involved to the Legislative Council for deliberation within 2010.
- Progressively implementing the proposals in the Revised Concept Plan for Lantau to realise the vision for balanced and co-ordinated development of Lantau.

- Monitoring the pilot scheme of including "hotel use only" sites in the Application List to encourage the development of hotels to support our tourism industry.
- Working with the Hong Kong Housing Society and the Construction Industry Council to bring to fruition their respective senior citizens housing project and construction workers training centre at Area 115 and Area 112 respectively of Tin Shui Wai and continuing to identify other land use proposals for the remaining portion of Area 112 with a view to creating more local job opportunities.

# **Quality City And Quality Life**

#### **New Initiatives:**

#### We will:

- Establish a Greening, Landscape and Tree Management Section in the Development Bureau, underpinned by a Greening and Landscape Office and a Tree Management Office, to facilitate the adoption of a holistic approach in the policy and implementation aspects of greening, landscape and tree management; to ensure more effective co-ordination across departments in their tree preservation efforts and to enhance expertise in the management of trees.
- Review the current minor works delivery system with a view to enhancing the efficiency and effectiveness of the service.
- Propose amendments to the Lift and Escalator (Safety) Ordinance with a view to enhancing lift/escalator safety.
- Introduce a voluntary "Water Efficiency Labelling Scheme" (WELS) to promote public awareness of water conservation and facilitate users' choice of water efficient plumbing fixtures and appliances.

# **On-going Initiatives:**

#### We are:

- Working closely with the six selected non-profit-making organisations (NPOs) to implement projects in the first batch of buildings under the "Revitalising Historic Buildings Through Partnership Scheme" (Revitalisation Scheme).
- Launching the second batch of buildings under the Revitalisation Scheme for adaptive re-use of five historic buildings through the operation of social

- enterprises by NPOs.
- Planning to invite commercial tenders for the revitalisation and adaptive re-use of the Haw Par Mansion.
- Taking forward the conservation and revitalisation of the Central Police Station Compound in partnership with the Hong Kong Jockey Club.
- Proceeding to invite proposals from NPOs for the revitalisation and adaptive re-use of the original site of the Central School (i.e. the Former Police Married Quarters Site on Hollywood Road) for the promotion of creative industries.
- Continuing with the development of a comprehensive cycle track network in the New Territories to improve the quality of living.
- Continuing to press ahead with the detailed design and construction works for the comprehensive water mains replacement and rehabilitation programme.
- Continuing with the decking and/or landscaping of 16 sections of nullahs with a view to completion by 2014 to improve the living environment.
- Taking forward the preliminary design of the improvement work for the Yuen Long Town Centre Nullah to enhance the local environment quality and the ecological value of the nullah.
- Continuing to promote the wider use of energy efficient devices and adoption of renewable energy systems in public works projects.
- Implementing the greening works recommended in the Greening Master Plans (GMPs) for remaining urban areas. Thereafter, we will move onto the preparation of GMPs for the New Territories.
- Finalising a policy review on the provision of public open space in private developments, including proposed management guidelines to be promulgated for the operation of public open space in private developments.
- Collaborating with the Council for Sustainable Development to consult the public on appropriate measures to be taken to reduce the bulk of buildings and foster a better and more sustainable built environment.
- Developing a performance-based regulatory system to facilitate modern and innovative building design.
- Implementing the minor works control system in accordance with the Buildings (Amendment) Ordinance 2008 and the Building (Minor Works) Regulation which will streamline statutory procedures for processing minor works in order

to improve building control and building safety.

- Preparing for the introduction of a bill on a mandatory building inspection scheme and a mandatory window inspection scheme to require private building owners to inspect their buildings and windows regularly into Legislative Council in 2009-10.
- Working closely with the Hong Kong Housing Society and the Urban Renewal Authority (URA) to implement the \$2-billion "Operation Building Bright" to assist owners of old and dilapidated target buildings to conduct repair and maintenance works. We are also continuing our efforts to enhance building management and maintenance of private buildings through public education, publicity and participation of professional bodies.
- Implementing the flood prevention programme to enhance the protection level in flood prone areas and aiming to complete the review of the Drainage Master Plans for northern and northwestern New Territories in early 2011.
- Commencing the Landslip Prevention and Mitigation Programme covering man-made slopes as well as natural terrains posing risks to dovetail with the successful completion of the Landslip Preventive Measures Programme.
- Working closely with the URA on area improvement schemes in Wan Chai and Mong Kok aimed at preserving local characteristics as well as beautifying the area.
- Continuing to stipulate in all outline zoning plans clear development restrictions on plot ratio/gross floor area, site coverage and/or building height where justified to improve the living environment.
- Finalising the revised scheme of property development of a reduced development intensity at Yuen Long Station along the West Rail.
- Strengthening our work on harbourfront planning and implementing harbourfront enhancement initiatives for the enjoyment of our residents and visitors alike, with the participation of the community, as well as ensuring that our planning, land use and urban design are in line with our stated mission to protect the Victoria Harbour.
- Continuing with the Urban Renewal Strategy Review with a view to building consensus upon completion of the review by mid-2010.
- Providing one-stop advisory and co-ordination services through the newly established Development Opportunities Office to land development proposals by non-government organisations (NGOs) and the private sector that will bring broader economic and social benefits to society.

# **Developing Democracy And Enhancing Governance**

# **On-going Initiatives:**

We are:

- Continuing to review the small house policy with a view to formulating preliminary proposals for more in-depth discussion and continuing with the implementation of a set of streamlined procedures to expedite the processing of small house applications.
- Continuing to implement a Dedicated Team in the District Lands Office (Hong Kong South and West) for handling lease modification and land exchange applications; to centralise premium determination of high impact cases at the Lands Department Headquarters; and to continue to find ways to expedite the processing of land transactions.

# **Brief History**

Located in a prime location, Murray Building (MB) was designed by the then Public Works Department and completed in 1969. This 27-storey building was the tallest government building at that time.



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# Architectural Interest |

MB was designed with its windows meticulously oriented to avoid intrusion of excessive direct sunlight. This design won the Certificate of Merit of the Energy Efficient Building Award in 1994. Another outstanding design feature of MB, which is surrounded by major roads on all sides, is its vehicular entrance which is neatly knitted into the steep Cotton Tree Drive.



MB will become vacant upon relocation of its current offices to the new Central Government Complex at Tamar by end-2011 Given its prime Central location close to the Peak Tram and Hong Kong Park, coupled with the great demand for high-end hotels in the area, MB has high potential to be converted into a hotel. With appropriate conversion and associated supporting facilities, the new hotel will be a popular destination for visitors. Conversion is also an environmentally preferred option.



The French Mission Building, which currently houses the Court of Final Appeal, was at one stage the residence of the Governor of Hong Kong between 1843 and 1846. In 1953, the Government purchased the building from the French Mission and turned it into offices for various government departments. The Building has been the home of the Court of Final Appeal



# | Architectural Interest |

The building is in the neo-classical style and built of granite and red bricks. Because of its historical significance, the building was declared a monument under the Antiquities and Monuments Ordinance in 1989.



# | Proposed Future Use |

The building will become vacant when the Court of Final Appeal moves to the Old Supreme Court Building after the Legislative Council moves into its new premises at the Central Government Complex at Tamar by end-2011. The building will then be available for adaptive re-use. The Administration welcomes ideas on the most suitable adaptive re-use of this building and intends to adopt an open process in taking forward the project.







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Annex 2



If we could walk back in time to the early 19th Century, we could hardly imagine that the sparsely populated area along the northern shore of Hong Kong Island, in front of the steep hills and facing a beautiful deepwater harbour, would one day be transformed into the heart of Asia's world city.

When the colony was founded in 1841, the area now known as "Central" was then known as "Victoria City". The area was first chosen to house the city's major military facilities and administration centre. Shortly after came traders and missionaries. Over the years, Central developed into a rendezvous point for

people from all walks of life. The dynamic growth of Central was made possible by rounds of development, renewal and reclamation work. Roads and railways were built to link Central efficiently to other parts of the city and the international airport.

In less than 200 years, Central

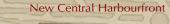
has witnessed the transformation of Hong Kong from a fishing village into an entrepôt; from a manufacturing centre into we see today. a services hub; and, more recently into today's modern metropolis and global financial centre. In that time, Central has evolved as the political, legal, military, business, financial, educational, cultural,

tourism, religious and lifestyle heart and gateway of Hong Kong. Today, Central is the administrative centre of Hong Kong and home to many international and Mainland financial and business corporations. While myriad fascinating new high-rise buildings have been constructed over time, numerous examples of original architecture remain preserved within the cityscape. All of this has been fused and distilled into the distinct Central

After more than a century of impressive development, we are now at a crossroads and need to rethink how to take Central to even grander and newer heights.

We need to sustain the growth that has been part of the formula for Hong Kong's success. At the same time, we must adequately conserve for future generations the invaluable heritage that makes us special so that our descendants will be proud of the legacy we have left.

Following the concept of "Progressive Development", as well as building on the Government's commitments on harbourfront enhancement and heritage conservation, and championing more greening and connectivity, we have put together a series of



Connaught Road Central

Central Market

Police Married Quarters at Hollywood Road

Connaught Road Centi

Des Voeux Road Central

Former French Mission Building

The Central Police Station

Hong Kong Sheng Kung Hui

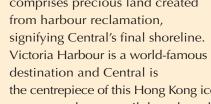




# **NEW CENTRAL HARBOURFRONT**

#### | Introduction |

The New Central Harbourfront comprises precious land created from harbour reclamation, destination and Central is



the centrepiece of this Hong Kong icon. Following extensive public discussions, we are ready to unveil the urban design blueprint for the New Central Harbourfront with particular focus on two key sites between the International Finance Centre II and the public piers.





The Harbour-front Enhancement Committee has reached a consensus on reducing the development intensity of Site 1 (the Comprehensive Development Area site adjoining Central Piers No. 4 to 6) and Site 2 (the Commercial site north of International Finance Centre II) to improve viewing of our magnificent harbour, and redistributing the gross floor area to Site 5 (the Government, Institution or

Community site north of CITIC Tower). The revised design concept will reflect this aspiration, based on a large landscaped deck connecting the Central Business District to the new harbourfront.

#### | Proposed Future Use |

Instead of commercial land sale for office/hotel uses, we will develop Sites 1 and 2 into a distinctive civic node and mixed use precinct featuring low-rise structures for exhibition, retail, entertainment, civic and community uses, under public-private partnership for public enjoyment.



# **CENTRAL MARKET**

#### **Brief History**

The Central Market traces its origins to the Canton Bazaar built for the earliest Chinese settlement in the neighbourhood. For a long period in Hong Kong's history, the Central Market was where East met West and where Old met New.

The Antiquities Advisory Board gave the Central Market a Grade III status in 1990. In 1994, part of the Central Market was converted to the Central Escalator Link Alley Shopping

Arcade which is the starting point of the Mid-levels escalator system. The Central Market ceased operation in March 2003.

#### | Architectural Interest |

Built in 1939, the Central Market is an example of the Streamlined Moderne style of the times, derived from the later stage of Art Deco, and characterised by slim horizontal lines and the functionalism of the building.

# | Proposed Future Use |

The Urban Renewal Authority will revitalise the Central Market into a "Central Oasis" to provide some much needed space and greenery amidst the hustle and bustle of Central and a trendy hang-out for the working population in Central.

Highly accessible from Des Voeux Road Central, Queen's Road Central and the Mid-levels Escalator Link, the revitalised Central Market will feature four levels of information-cum-leisure space with a mega bookstore, eateries, sitting out areas, cyber information points, an arts event atrium





# THE CENTRAL POLICE STATION COMPOUND

# **Brief History**

As a composite node for Hong Kong's law and order, judiciary and correctional services from the early days of the British Colony until recently, the Central Police Station (CPS) Compound comprises three groups of magnificent buildings: the Central Police Station, the former Central Magistracy, and

Victoria Prison. The Central Police Station buildings were erected between 1864 and 1919, with the former Central Magistracy and Victoria Prison built in 1914 and 1841 respectively. Most of Victoria Prison's original buildings were damaged by bombing during World War II.

#### | Architectural Interest |

The CPS Compound forms a group of historical architecture that represents the law and order of Hong Kong in the early days. Architecturally they are mainly in the Victorian/ Edwardian Colonial style and are the only surviving group of late-19th and early-20th Century buildings in the city centre. They were declared monuments under the Antiquities and Monuments Ordinance in 1995 because of their historical significance.





# **Proposed Future Use**

The Hong Kong Jockey Club (HKJC) is taking forward the conservation and revitalisation of the CPS Compound in partnership with the Government with a view to transforming the Compound into a hub of heritage, arts, culture and tourism for the enjoyment of the public. Facilities such as art galleries and a theatre will be provided to promote contemporary visual and performing arts in Hong Kong.

Noting the views expressed by the public in the public engagement exercise in 2007/2008, the HKJC is actively working with its consultants to revise the conceptual design with a view to reducing the height and bulk of the proposed new structure.

# **POLICE MARRIED QUARTERS AT** HOLLYWOOD ROAD

# | Brief History |

Located in the heart of SoHo between Hollywood Road and Staunton Street and beside the Dr Sun Yat-sen Heritage Trail, this former Police Married Quarters (PMQ) is also the original home of the former Central School. Built in 1889, the Central School was the first Government school to provide upper primary and secondary

Western education to the public which marked a new phase in the development of public education in Hong Kong.

The school was severely damaged during World War II and was demolished in 1948 to make way for the building of the PMO. The PMO was the first police quarters to provide accommodation for married rank and file officers, including Chinese, to enhance the morale of junior police officers.

#### **Architectural Interest**

Architecturally, the design of the two PMQ buildings reflects the architecture of the modern movement. The direct fulfillment of functional requirement, construction and choice of materials reflect the architecture of the age. In view of this architectural character, it is desirable to retain the PMO buildings for adaptive re-use that is beneficial to the community.

# | Proposed Future Use |

The site has been designated to be revitalised and re-used for the promotion of creative industries. The PMO shall be suitably converted into a creative industry landmark providing facilities such as exhibition gallery, studio, office or shop space for advertising, design, arts and culture, film and video, digital entertainment, music, and television and radio production, printing and publishing; education and training centre; lodgings for visiting artists, etc. It will also include an exhibition centre on the Central School and a display of relics.

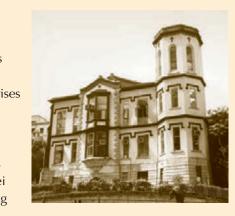




# **REDEVELOPMENT OF HONG KONG** SHENG KUNG HUI COMPOUND

# | Brief History |

A few hundred metres from bustling Lan Kwai Fong quietly lies an important religious landmark, the Hong Kong Sheng Kung Hui (HKSKH) Compound. The compound comprises four distinct historic buildings, namely, the Bishop's House which was originally built in 1848; St Paul's Church built in 1911; the Former Church Guest House, also known as Martin House, built in 1919; and the Old Kei Yan Primary School, originally the south wing of St Paul's College, built in 1851.



buildings, while the last one is proposed to be Grade 3.

#### Architectural Interest

The first three buildings are either currently or proposed to be Grade 1

The HKSKH Compound occupies a prominent position in Central, with four historic buildings carrying important group and social values.

The Bishop's House is currently the Hong Kong Sheng Kung Hui Provincial Office, while St Paul's Church still serves as a chapel for worship.

The church building was once used as a training school for Japanese gendarmes during the Japanese Occupation in World War II.

The Former Church Guest House, a three-storey building, was later converted into a hostel with many well-known missionaries, including the famous writer Han Suyin, residing there.

The Old Kei Yan Primary School was originally part of St Paul's College, an Anglo-Chinese school with a long history. The College was used for training Chinese clergy and Christian teachers. In 1953, the Kei Yan Primary School used the building as a temporary campus even though part of the structure had been demolished. The HKSKH Ming Wah Theological College is now housed in this building.

# | Proposed Future Use |

The Hong Kong Sheng Kung Hui will redevelop the Compound and preserve the four historic buildings. A new Community Complex will be built to provide extended non-profit making communit services. The whole

redevelopment is non-profit making and will be highly beneficial to society due to the added community services and the promotion of heritage conservation.

# **OFFICES COMPLEX**

**CENTRAL GOVERNMENT** 

# **Brief History**

The three buildings in the Central Government Offices (CGO) Complex are all post-war buildings built in three phases with the East Wing completed in 1954; the Main Wing and Legislative Council Chamber in 1956; and the West Wing in 1959. A new Annexe was added to Main Wing in 1989 after the relocation of the Legislative Council to its present location in 1985. The West Wing at the Lower Albert Road level underwent a major transformation in 1998.



# | Architectural Interest |

The CGO buildings are low-rise structures, situated in a well-wooded setting. They display the characteristics of the functionalist style of architecture, prevalent during the early to mid-20th century. The exteriors of the buildings have been altered over the years with additional storeys and changed finishes. The Main Wing is the best piece of architecture with special attention given to detail, while West Wing has the least significance.

Government House and other historical buildings in the vicinity have enhanced the historical and cultural significance of the site.



#### | Proposed Future Use |

Upon relocation of the existing offices to the new Central Government Complex at Tamar by end-2011, the CGO buildings will become vacant. Based on a recently-completed heritage consultancy study, the Main Wing and East Wing will be preserved for appropriate adaptive re-use, which shall be compatible with the original design and respect its previous function as the seat of Government. A free-standing office building for the Department of Justice is a very suitable use. The West Wing, which is of low historical significance and architectural merit, will be demolished to make way for commercial development. Part of its present footprint will be redeveloped as a garden to preserve the existing greenery. Appropriate height restrictions and public access requirements will be imposed for any future development.



